

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

RUBEN O'DELL BOULWARE, ) No. C 09-02792 CW (PR)  
                          )  
                          Plaintiff, ) ORDER DENYING IN PART AND GRANTING IN  
                          ) PART DEFENDANT'S MOTION FOR SUMMARY  
v.                      ) JUDGMENT; AND REFERRING CASE TO PRO  
                          ) SE PRISONER SETTLEMENT PROGRAM  
DAVID M. DUNSTAN )  
                          ) (Docket no. 13)  
                          Defendant. )  
                          )

## INTRODUCTION

On June 24, 2009, Plaintiff Ruben O'Dell Boulware, a former state prisoner,<sup>1</sup> filed a pro se civil rights action under 42 U.S.C. § 1983 stemming from events that occurred when he was incarcerated at the Correctional Training Facility (CTF) in Soledad, California. Plaintiff alleges that Defendant CTF Correctional Officer D. M. Dunstan retaliated against him for filing inmate grievances at CTF and exercising his constitutional right of access to the courts. Plaintiff seeks \$100,000 in money damages.

Plaintiff raised the same retaliation claim against Defendant in a previous action before this Court, Case no. C 06-2733 CW (PR). On December 18, 2007, Plaintiff's retaliation claim in Case no. C 06-2733 CW (PR) was dismissed without prejudice to re-filing it in a new action because he "did not exhaust his administrative remedies . . . ." (Dec. 18, 2007 Order in Case no. C 06-2733 CW (PR) at 9.)

On June 24, 2009, having exhausted his administrative remedies, Plaintiff re-filed his retaliation claim in the present action.

<sup>1</sup> On January 10, 2011, Plaintiff stated that he was released from prison on "November 25, 2011;" however, the Court assumes he meant "November 25, 2010."

In an Order dated May 7, 2010, the Court found cognizable Plaintiff's retaliation claim against Defendant.

On July 12, 2010, Defendant answered the complaint and demanded a jury trial.

On November 18, 2010, Defendant filed a motion for summary judgment. Plaintiff did not file an opposition to the motion.<sup>2</sup> In lieu of a reply, Defendant's attorney filed a declaration indicating that no opposition had been filed by Plaintiff and requesting the Court to grant the motion for summary judgment.

For the reasons set forth below, the Court GRANTS in part Defendant's motion for summary judgment and DENIES it in part.

## FACTUAL BACKGROUND

All facts are undisputed unless otherwise noted.

On July 19, 2005, a riot occurred between African-American and Southern Hispanic inmates at CTF. (Decl. Delong, Ex. B; Decl. Dunstan ¶ 5.)

On July 21, 2005, Plaintiff was transferred to CTF. (Decl. DeLong, Ex. A.)

From July 21, 2005 through May, 2006, Plaintiff was incarcerated in Shasta Hall at CTF, where Defendant worked as a correctional sergeant. (Decl. Dunstan ¶¶ 3-4.) Defendant's duties included ensuring that correctional officers as well as inmates complied with California Department of Corrections and Rehabilitation (CDCR) policies and procedures, teaching new officers about these policies and procedures, assisting with

<sup>2</sup> On January 26, 2011, Plaintiff filed a request for an extension of time to file his opposition to the motion for summary judgment. The Court granted Plaintiff's request and directed him to file his opposition no later than February 20, 2011. The deadline has passed and Plaintiff has not filed an opposition or asked for another extension of time to do so.

1 emergencies (medical and non-medical), helping with cell searches,  
2 conducting first-level reviews of inmate appeals, and documenting  
3 inmate activities on informational chronos (CDC 128-B report).  
4 (Id. ¶ 4.)

5 Between August, 2005 and December, 2005, Plaintiff filed  
6 several 602 inmate appeal forms (602 appeals). (Decl. Delong, Exs.  
7 A-D.) Plaintiff alleges that Defendant retaliated against him for  
8 filing these grievances by (1) instructing prison staff to deny him  
9 clean clothing from July 21, 2005 through August 15, 2005;  
10 (2) threatening him on September 7, 2005; (3) conducting a  
11 harassing search of his cell and seizing his property on November  
12 29, 2005; and (4) drafting allegedly fabricated CDC 128-B reports  
13 and Rules Violation Reports (RVR) against him on November 9 and 28,  
14 2005 as well as on January 18, 2006, as further explained below.  
15 I. Deprivation of Clean Clothing

16 Plaintiff claims that CTF "staff (including Defendant  
17 Dunstan)" intentionally withheld from him a change of clean  
18 clothing from July 21, 2005 through August 15, 2005. (Decl.  
19 Delong, Ex. A; Compl. at 5.) Plaintiff claims he made "numerous  
20 attempts to resolve this issue by consulting with (3) different  
21 C/Os and (2) sergeants [but] it became unequivocally clear that the  
22 appellant was intentionally being mislead [sic]." (Decl. Delong,  
23 Ex. A.)

24 Plaintiff then filed his first two 602 appeals at CTF. On  
25 August 8, 2005, Plaintiff filed a 602 appeal (CTF-05-02601)  
26 alleging that Defendant and other officers orchestrated the attack  
27 of two African-American inmates by Southern Hispanic inmates during  
28 the prison riot on July 19, 2005. (Decl. Delong, Ex. B; Compl. at  
5.) That 602 appeal was denied at the first level of review on

1      October 15, 2005. (Decl. Delong, Ex. B.) Plaintiff did not appeal  
2      the denial to the other levels of review. Then, on August 15,  
3      2005, Plaintiff filed a second 602 appeal (CTF-05-02660) alleging  
4      that prison staff, with no specific mention of Defendant, had  
5      intentionally withheld a change of clean clothing since he arrived  
6      on July 21, 2005. (Decl. Delong, Ex. A.) In his appeal, Plaintiff  
7      asked for clean clothing and compensation equal to fifty dollars  
8      for each day that he went without clean clothing. (*Id.*) On the day  
9      the second 602 appeal was filed, CTF Correctional Sergeant Malone  
10     filed an informal response and granted Plaintiff's request for  
11     clean clothing. (*Id.*) Sergeant Malone denied Plaintiff's request  
12     for money damages as "beyond his power to grant." (*Id.*) Later  
13     that same day, Plaintiff was provided with a change of clean  
14     clothing. (*Id.*)

15     II. September 7, 2005 Threat

16     On September 7, 2005, Defendant accompanied CTF Correctional  
17     Officer Martin to Plaintiff's cell in order to obtain his signature  
18     on a Rights and Responsibilities Statement, in connection with the  
19     August 8, 2005 602 appeal, which is required for inmates who allege  
20     staff misconduct. (Decl. Dunstan ¶ 7.)

21     Defendant claims that he did not speak with Plaintiff during  
22     this incident but was present only to train Officer Martin on  
23     procedures. (*Id.*) Plaintiff refused to sign the Rules and  
24     Responsibilities Statement. (*Id.*) Defendant then instructed  
25     Officer Martin on how to document Plaintiff's refusal to sign the  
26     statement. (*Id.*)

27     In contrast, Plaintiff alleges that during the encounter,  
28     Defendant "came to the Plaintiff['s] cell yelling and threatening  
      to make the Plaintiff'[s] stay at CTF difficult [and]

1 uncomfortable." (Compl. at 5.)

2 III. November 29, 2005 Cell Search

3 On November 29, 2005, Defendant was training several new  
4 officers on how to conduct cell searches. (Decl. Dunstan ¶ 11.)  
5 Plaintiff's cell, selected at random, was one of the cells that  
6 Defendant and other officers searched. (Id.) While conducting the  
7 search, Defendant found a handwritten note that appeared to have  
8 the names of terrorist organizations and political and religious  
9 leaders. (Id.) Next to the names were numbers, which appeared to  
10 Defendant to constitute a code. (Id.) Defendant confiscated the  
11 document, along with fourteen other pages, a shower curtain, wires,  
12 and a dictionary from the prison library. (Id., Ex. I.) Defendant  
13 provided the suspicious documents to the Investigative Services  
14 Unit, as required by CDCR policy. (Id. ¶ 11.) Plaintiff received  
15 a property receipt for all items taken during the search, all of  
16 which, except for the pages with code, were returned to Plaintiff  
17 the next day. (Id.)

18 In contrast, Plaintiff claims that Defendant "conducted a  
19 retaliatory cell search confiscating religious items, legal  
20 materials and personal property." (Compl. at 7.)

21 IV. Filing of Fabricated Reports

22 Plaintiff claims that Defendant drafted a fabricated CDC 128-B  
23 report and two fabricated RVRs on November 9, 2005,<sup>3</sup> November 28,  
24 2005 and January 18, 2006, in retaliation for his filing  
grievances. (Compl. at 7-9.)

25 On November 8, 2005, Defendant observed a "modesty curtain"  
26 hanging in Plaintiff's cell and obstructing the view into it.

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27  
28 <sup>3</sup> The Court's May 7, 2010 Order of Service identified November  
7, 2005 as the day when Defendant filed an allegedly "fabricated"  
RVR; in fact, it was on November 9, 2005.

1 (Decl. Dunstan ¶ 9.) He instructed Plaintiff to take it down.  
2 (*Id.*) The next day, November 9, 2005, Defendant noticed that the  
3 curtain was still obstructing the view into Plaintiff's cell.  
4 (*Id.*) Defendant therefore filed an RVR against Plaintiff for  
5 refusing to comply with a direct order. (*Id.*, Ex. C.) Plaintiff  
6 characterizes the incident leading to the RVR as a "fabrication."  
7 (Compl. at 7.) At a hearing on December 8, 2005 in response to  
8 this RVR, the hearing officer did not find Plaintiff guilty of  
9 refusing to comply with a direct order and instead concluded that  
10 Plaintiff had committed an administrative level violation. (Decl.  
11 Dunstan ¶ 9, Compl. at 8.) No adverse action was taken against  
12 Plaintiff. (*Id.*)

13 On November 28, 2005, Plaintiff refused to leave his cell for  
14 a medical appointment. (Decl. Dunstan ¶ 10.) Defendant approached  
15 Plaintiff's cell and told him that he had a right to decline  
16 medical treatment so long as he completed a form that recorded his  
17 refusal. Plaintiff refused to exit his cell or complete the form.  
18 (*Id.*) Defendant then filed a CDC 128-B report noting Plaintiff's  
19 failure to comply with orders. (*Id.*, Ex. D.) Plaintiff alleges  
20 that this report was "fabricated." (Compl. at 7.) Neither  
21 Defendant nor any other prison official disciplined Plaintiff as a  
22 result of this incident. (Decl. Dunstan ¶ 10.)

23 On January 18, 2006, Defendant attempted to interview  
24 Plaintiff about a 602 appeal that he had filed, in response to the  
25 November 29, 2005 cell search, in which he alleged that items taken  
26 during the search were lost or damaged. (Decl. Dunstan ¶ 13.)  
27 Plaintiff refused to answer Defendant's questions. (*Id.*)  
28 Plaintiff then accused Defendant of being a "white supremacist" and  
told him, "I'm going to bury your ass when I get out of here."

1 (Id.) In response, Defendant filed an RVR because Plaintiff had  
2 threatened force against him in violation of § 3005(d) of Title 15  
3 of the California Code of Regulations. (Decl. Dunstan ¶ 13, Ex.  
4 I.) On March 1, 2006, at a hearing in response to this RVR, a  
5 hearing officer found Plaintiff guilty of threatening staff. (Id.)  
6 Plaintiff was not assessed any forfeiture of time credits because  
7 the hearing was not conducted within thirty days of the issuance of  
8 the RVR. (Id.) Instead, Plaintiff was "counseled and  
9 reprimanded." (Id.)

#### DISCUSSION

##### I. Legal Standard

11 Summary judgment is properly granted when no genuine and  
12 disputed issues of material fact remain and when, viewing the  
13 evidence most favorably to the non-moving party, the movant is  
14 clearly entitled to prevail as a matter of law. Fed. R. Civ. P.  
15 56(c); Celotex Corp. v. Catrett, 477 U.S. 317, 322-23 (1986);  
16 Eisenberg v. Ins. Co. of N. Am., 815 F.2d 1285, 1288-89 (9th Cir.  
17 1987).

18 The moving party bears the burden of showing that there is no  
19 material factual dispute. Therefore, the Court must regard as true  
20 the opposing party's evidence, if supported by affidavits or other  
21 evidentiary material. Celotex, 477 U.S. at 324; Eisenberg, 815  
22 F.2d at 1289. The Court must draw all reasonable inferences in  
23 favor of the party against whom summary judgment is sought.  
24 Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574,  
25 587 (1986); Intel Corp. v. Hartford Accident & Indem. Co., 952 F.2d  
26 1551, 1558 (9th Cir. 1991). A verified complaint may be used as an  
27 opposing affidavit under Rule 56, as long as it is based on  
28 personal knowledge and sets forth specific facts admissible in

1 evidence. Schroeder v. McDonald, 55 F.3d 454, 460 & nn.10-11 (9th  
2 Cir. 1995).

3 Material facts which would preclude entry of summary judgment  
4 are those which, under applicable substantive law, may affect the  
5 outcome of the case. The substantive law will identify which facts  
6 are material. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248  
7 (1986). Where the moving party does not bear the burden of proof  
8 on an issue at trial, the moving party may discharge its burden of  
9 showing that no genuine issue of material fact remains by  
10 demonstrating that "there is an absence of evidence to support the  
11 nonmoving party's case." Celotex, 477 U.S. at 325. The burden  
12 then shifts to the opposing party to produce "specific evidence,  
13 through affidavits or admissible discovery material, to show that  
14 the dispute exists." Bhan v. NME Hosps., Inc., 929 F.2d 1404, 1409  
15 (9th Cir. 1991), cert. denied, 502 U.S. 994 (1991). A complete  
16 failure of proof concerning an essential element of the non-moving  
17 party's case necessarily renders all other facts immaterial.  
Celotex, 477 U.S. at 323.

18 II. Evidence Considered

19 A district court may only consider admissible evidence in  
20 ruling on a motion for summary judgment. See Fed. R. Civ. P.  
21 56(e); Orr v. Bank of America, 285 F.3d 764, 773 (9th Cir. 2002).  
22 In support of Defendant's motion for summary judgment, declarations  
23 along with exhibits have been filed by Defendant and by Allison  
24 DeLong, Assistant to the CTF Litigation Coordinator.

25 Plaintiff verified his complaint filed on June 24, 2009 by  
26 signing it under penalty of perjury. Therefore, for the purposes  
27 of this Order, the Court will treat Plaintiff's original complaint  
28 filed on November 3, 2008 as an affidavit in opposition to

1 Defendant's motion for summary judgment under Rule 56 of the  
2 Federal Rules of Civil Procedure. See Schroeder, 55 F.3d at 460 &  
3 nn.10-11.

4 III. Retaliation

5 Prisoners have First Amendment rights to file prison  
6 grievances, and to pursue civil rights litigation in the courts.  
7 Rhodes v. Robinson, 408 F.3d 559, 567 (9th Cir. 2005). Prisoners  
8 may not be retaliated against for exercising their right of access  
9 to the courts, Schroeder, 55 F.3d at 461, which extends to  
10 established prison grievance procedures, Bradley v. Hall, 64 F.3d  
11 1276, 1279 (9th Cir. 1995), abrogated on other grounds by Shaw v.  
12 Murphy, 532 U.S. 223 (2001). Without these constitutional  
13 guarantees, "inmates would be left with no viable mechanism to  
14 remedy prison injustices." Rhodes, 408 F.3d at 567. Because  
15 "purely retaliatory actions taken against a prisoner for having  
16 exercised those rights necessarily undermine those protections,  
17 such actions violate the Constitution quite apart from any  
18 underlying misconduct they are designed to shield." Id.; see also  
19 Pratt v. Rowland, 65 F.3d 802, 806 & n.4 (9th Cir. 1995).

20 Retaliation by a state actor for a prisoner's exercise of a  
21 constitutional right is actionable under 42 U.S.C. § 1983, even if  
22 the act, when taken for different reasons, would have been proper.  
23 See Mt. Healthy City School Dist. Bd. of Educ. v. Doyle, 429 U.S.  
24 274, 283-84 (1977). Retaliation, though it is not expressly  
25 referred to in the Constitution, is actionable because retaliatory  
26 actions may tend to chill individuals' exercise of constitutional  
27 rights. See Perry v. Sindermann, 408 U.S. 593, 597 (1972). Within  
28 the "prison context," a "viable claim of First Amendment  
retaliation entails five basic elements: (1) An assertion that a

1 state actor took some adverse action against an inmate (2) because  
2 of (3) that prisoner's protected conduct, and that such action  
3 (4) chilled the inmate's exercise of his First Amendment rights,  
4 and (5) the action did not reasonably advance a legitimate  
5 correctional goal." Rhodes, 408 F.3d at 567-68 (footnote omitted).  
6 Accordingly, a prisoner suing prison officials under § 1983 for  
7 retaliation must allege that he was retaliated against for  
8 exercising his constitutional rights and that the retaliatory  
9 action did not advance legitimate penological goals, such as  
10 preserving institutional order and discipline. See Pratt, 65 F.3d  
11 at 806.

12 While the prisoner must allege a defendant's actions caused  
13 him some injury, Resnick v. Hayes, 213 F.3d 443, 449 (9th Cir.  
14 2000), the prisoner need not demonstrate a total chilling of his  
15 First Amendment rights in order to establish a retaliation claim.  
16 See Rhodes, 408 F.3d at 568-69 (rejecting argument that inmate did  
17 not state a claim for relief because he had been able to file  
18 inmate grievances and a lawsuit). That a prisoner's First  
19 Amendment rights were chilled, though not necessarily silenced, is  
20 enough. Id. at 569 (destruction of inmate's property and assaults  
21 on inmate enough to chill inmate's First Amendment rights and state  
22 retaliation claim, even if inmate filed grievances and a lawsuit).

23 The prisoner bears the burden of pleading and proving the  
24 absence of legitimate correctional goals for the conduct of which  
25 he complains. Pratt, 65 F.3d at 806. At that point, the burden  
26 shifts to the prison official to show, by a preponderance of the  
27 evidence, that the retaliatory action was narrowly tailored to  
28 serve a legitimate penological purpose. See Schroeder, 55 F.3d at  
461-62.

1       Retaliatory motive may be shown by the timing of the allegedly  
2 retaliatory act and inconsistency with previous actions, as well as  
3 direct evidence. Bruce v. Ylst, 351 F.3d 1283, 1288-89 (9th Cir.  
4 2003). However, retaliation claims brought by prisoners must be  
5 evaluated in light of concerns over "excessive judicial involvement  
6 in day-to-day prison management, which 'often squander[s] judicial  
7 resources with little offsetting benefit to anyone.'" Pratt, 65  
8 F.3d at 807 (quoting Sandin v. Conner, 515 U.S. 472, 482 (1995)).  
9 In particular, courts should "'afford appropriate deference and  
10 flexibility' to prison officials in the evaluation of proffered  
11 legitimate penological reasons for conduct alleged to be  
12 retaliatory." Id.

13       As mentioned above, Plaintiff alleges in his complaint that  
14 Defendant retaliated against him for filing grievances by  
15 (1) depriving him of clean clothing; (2) threatening him;  
16 (3) conducting a harassing cell search; and (4) drafting fabricated  
17 reports.

18           A. Deprivation of Clean Clothing

19       Plaintiff appears to argue that Defendant denied him clean  
20 clothing from July 21, 2005 through August 15, 2005 in retaliation  
21 for filing grievances. (Compl. at 5.) However, Plaintiff's claim  
22 fails because he has not created a triable issue of material fact  
23 as to whether Defendant was involved in this deprivation or even  
24 knew of it at the time that it occurred. Plaintiff makes a  
25 conclusory statement that CTF "staff (including Defendant Dunstan)"  
26 intentionally withheld clean clothing from him. (Id.) However, it  
27 was no part of Defendant's duties to provide clothing to prisoners.  
28 (Decl. Dunstan ¶ 6.) Moreover, Plaintiff's August 15, 2005 602

1 appeal does not even mention Defendant by name. (Decl. DeLong, Ex.  
2 A.)

3 Nor does Plaintiff present any evidence of a nexus  
4 establishing that, even if Defendant were involved, Defendant's  
5 involvement in the deprivation was in retaliation for  
6 constitutionally protected activity. The alleged deprivation had  
7 already started before Plaintiff filed the August 8, 2005 602  
8 appeal relating to the riot. Furthermore, Plaintiff was given  
9 immediate relief on the same day he filed the August 15, 2005 602  
10 appeal relating to the denial of clean clothing.

11 Because Plaintiff fails to provide evidence that Defendant was  
12 involved in this alleged deprivation, and because Plaintiff fails  
13 to provide evidence of a nexus between the deprivation and a  
14 retaliatory motive on Defendant's part, Plaintiff has not created a  
15 genuine dispute of material fact on this issue. Defendant is  
16 therefore entitled to summary adjudication of Plaintiff's  
17 retaliation claim to the extent it is based on this ground.

18 B. September 7, 2005 Threat

19 Plaintiff has established a triable issue with respect to his  
20 claim that Defendant threatened him on September 7, 2005 in  
21 retaliation for filing the August 8, 2005 602 appeal, in which he  
22 named Defendant as one of the officers who orchestrated an attack  
23 on two African-American inmates during the July 19, 2005 riot.

24 First, while Defendant denies making such a threat, Plaintiff  
25 proffers evidence that he did, and has created a genuine dispute of  
26 material fact as to whether Defendant's threat constituted adverse  
27 action, as required by Rhodes, 408 F.3d at 567. "The mere threat  
28 of harm can be an adverse action, regardless of whether it is

1 carried out because the threat itself can have a chilling effect."  
2 Brodheim v. Cry, 584 F.3d 1262, 1270 (9th Cir. 2009) (emphasis in  
3 original). The threat need not be explicit or specific. Id.  
4 Rather the question for the court is whether a reasonable  
5 factfinder could interpret the statements as '"intimating that some  
6 form of punishment or adverse regulatory action would follow.'"  
7 See id. (quoting Okwedy v. Molinari, 333 F.3d 339, 343 (2d Cir.  
8 2003)). Viewing the facts in the light most favorable to  
9 Plaintiff, his claim that Defendant threatened to make his stay at  
10 CTF "difficult [and] uncomfortable" constitutes sufficient evidence  
11 of an "adverse action." See id. at 1269 (threat of discipline or  
12 transfer to another prison was sufficient to support retaliation  
13 claim).

14 Second, Plaintiff produces sufficient evidence to show a nexus  
15 between the adverse action and Plaintiff's filing the August 8,  
16 2005 602 appeal and exercising his constitutionally protected right  
17 of access to the courts. Plaintiff claims Defendant made the  
18 threat while attempting to obtain his signature on a Rights and  
19 Responsibilities Statement in connection with the August 8, 2005  
20 602 appeal. Thus, Defendant must have been aware that Plaintiff  
21 had filed a grievance against him. Plaintiff has produced  
22 sufficient evidence of retaliatory motive because this awareness  
23 and the timing of the threat -- thirty days after the filing of the  
24 grievance -- create a triable issue as to whether Plaintiff's  
25 filing of the grievance motivated Defendant's threat to make  
26 Plaintiff's stay at CTF "uncomfortable [and] difficult." See  
27 Bruce, 351 F.3d at 1288-89 (retaliatory motive may be shown by the  
28 timing of the allegedly retaliatory act, as well as direct  
evidence).

1           Third, Plaintiff has created a triable issue as to whether  
2 Defendant's threat would have chilled a person of ordinary firmness  
3 from exercising his or her First Amendment rights. Defendant  
4 argues that Plaintiff has "fail[ed] to present any evidence that  
5 the alleged 'intimidation' chilled his First Amendment rights,"  
6 especially in light of the number of grievances Plaintiff filed  
7 after the incident. (Mot. for Summ. J. at 12.) This argument is  
8 unavailing because it assumes a subjective standard for determining  
9 whether Plaintiff's constitutional rights were chilled. The Ninth  
10 Circuit, however, endorses an objective standard whereby a  
11 plaintiff must show that an adverse action would chill or silence  
12 a person of "ordinary firmness" from future First Amendment  
13 activities. See Rhodes, 408 F.3d at 568; Mendocino Envtl. Ctr. v.  
14 Mendocino County, 192 F.3d 1283, 1300 (9th Cir. 1999) ("Mendocino  
15 II"). Verbal threats and "bad-mouthing" do not always violate a  
16 plaintiff's First Amendment rights. See Coszalter v. City of  
17 Salem, 320 F.3d 968, 975-76 (9th Cir. 2003). But not all threats  
18 are non-actionable: if a person of ordinary firmness would have  
19 been chilled, a threat is actionable. See Mendocino II, 192 F.3d  
20 at 1300. Because a person of ordinary firmness would have been  
21 chilled by Defendant's threat to make that person's stay at CTF  
22 "difficult [and] uncomfortable," Plaintiff has created a triable  
23 issue of fact on this issue.

24           Finally, Plaintiff has shown the absence of a legitimate  
25 penological purpose for the threat that Defendant allegedly made  
26 against him. Defendant has not provided evidence showing that, if  
27 he did make the threat, it advanced legitimate penological goals  
28 and was narrowly tailored to meet those goals. Such a threat could  
not have been made to preserve institutional order because it was

1 allegedly made to intimidate Plaintiff while asking him to sign a  
2 form relating to a grievance in which Defendant was named.

3 Accordingly, Plaintiff has created a genuine dispute of  
4 material fact as to whether Defendant retaliated against him for  
5 filing inmate grievances by threatening him during the September 7,  
6 2005 incident. Therefore, Defendant is not entitled to summary  
7 adjudication of Plaintiff's retaliation claim to the extent it is  
8 based on this incident.

9 C. November 29, 2005 Cell Search

10 Plaintiff fails to create a genuine dispute of material fact  
11 as to whether Defendant's search of his cell on November 29, 2005  
12 was retaliatory because his allegation that the cell search amounts  
13 to an adverse action is conclusory. Defendant has provided  
14 sufficient evidence that his actions advanced legitimate  
15 penological goals and were narrowly tailored to meet those goals.  
16 First, random cell searches are permissible to maintain  
17 institutional security in state prisons pursuant to § 3287 of Title  
18 15 of the California Code of Regulations, which states in part:

19 Inspections of inmate cell or living areas, property,  
20 work areas, and body shall be conducted on an  
unannounced, random basis as directed by the  
institution head. Such inspections shall be conducted  
21 no more frequently than necessary to control  
contraband, recover missing or stolen property, or  
maintain proper security of the institution.

22 Cal. Code Regs. tit. 15, § 3287. Here, Plaintiff's cell was chosen  
23 at random, as were forty percent of cells at CTF in the month of  
24 November, 2005. (Decl. Dunstan, Ex. E.) Second, in addition to  
25 maintaining institutional security, Defendant conducted the search  
26 as part of a training program for new officers. (Decl. Dunstan  
27 ¶ 4.) Finally, Defendant seized materials that he legitimately

1 believed were causes for concern, including a page with the names  
2 of terrorist organizations on it. He provided Plaintiff a property  
3 receipt and returned all items except for the suspicious documents  
4 the next day. (Id.) In the absence of evidence to the contrary,  
5 the Court finds that Defendant conducted the cell search for  
6 legitimate penological reasons. Accordingly, Defendant is entitled  
7 to summary judgment as to this portion of Plaintiff's retaliation  
claim.

D. Filing of Fabricated Reports

10 Plaintiff has not created a triable issue as to whether  
11 Defendant drafted a fabricated CDC 128-B report on November 28,  
12 2005 and fabricated RVRs on November 9, 2005 and January 18, 2006.  
13 First, Plaintiff does not show, except by conclusory statements in  
14 his complaint, that any of these reports were fabricated. (Compl.  
15 at 5-9.) To the contrary, at a hearing on December 8, 2005 in  
16 response to the November 9, 2005 RVR, a hearing officer found that  
17 Plaintiff had committed an administrative level violation. (Decl.  
18 Dunstan ¶ 9, Ex. C.) Similarly, at a March 1, 2006 hearing  
19 conducted in response to the January 18, 2006 RVR, the hearing  
20 officer found Plaintiff guilty of violating prison rules by  
21 threatening staff. (Id. ¶ 13, Ex. I.)

22           Second, Plaintiff fails to present evidence that, on the basis  
23 of these reports, prison staff, including Defendant, took any  
24 disciplinary action against him. (Compl. at 5-9.) Hence, he fails  
25 to demonstrate adverse action, as required by Rhodes, 408 F.3d at  
26 567. Moreover, even if there were any adverse action, Plaintiff  
27 does not explain how these reports chilled his First Amendment  
Rights. These reports were filed for legitimate penological

1 reasons and resulted in no deprivation or status change; therefore,  
2 they would not deter a person of ordinary firmness from exercising  
3 his or her First Amendment rights.

4 Third, Plaintiff does not establish any causal nexus between  
5 the filing of these reports and his constitutionally protected  
6 conduct. Plaintiff's allegation that Defendant fabricated the  
7 November 28, 2005 CDC 128-B report does not specify that this  
8 alleged fabrication arose from retaliatory motives. (Compl. at 7.)  
9 Although Plaintiff alleges in a conclusory fashion that the January  
10 18, 2006 RVR was in "direct retaliation" for his filing grievances,  
11 he provides no other evidence showing the nexus between Defendant's  
12 actions and his constitutionally protected activity. (Id. at 9.)  
13 Finally, Plaintiff does not suggest retaliation as the reason that  
14 the Defendant allegedly falsified the November 9, 2005 RVR;  
15 instead, he makes another conclusory statement: "Defendant Dunstan  
16 issued another fabricated rule violation #V1-11-05-014 alleging  
17 that the Plaintiff committed a rule violation." (Id. at 7; Decl.  
18 Dunstan, Ex. C.)

19 Fourth, Plaintiff fails to meet his burden of providing  
20 evidence of the absence of legitimate correctional goals for  
21 Defendant's filing of the reports. See Pratt, 65 F.3d at 806.  
22 Defendant filed these reports in accordance with CDRC protocol for  
23 documenting statements and incidents involving inmates and ensuring  
24 compliance with CDRC rules and procedures. (Decl. Dunstan ¶¶ 2-3.)  
25 In the absence of evidence to the contrary, Defendant has provided  
26 sufficient evidence to show that filing these reports advanced  
27 legitimate penological goals and were narrowly tailored to meet  
28 those goals. Accordingly, Defendant is entitled to summary

1 adjudication of Plaintiff's retaliation claim to the extent it is  
2 based on this ground.

3 In sum, Plaintiff has failed to carry his burden of raising a  
4 genuine issue of fact to support his claims that certain actions  
5 taken by Defendant -- depriving him of clean clothing, filing  
6 fabricated reports, and conducting a search of his cell -- rose to  
7 the level of unconstitutional retaliation. Plaintiff, however, has  
8 produced sufficient evidence to make out a retaliation claim based  
9 on the threat made by Defendant on September 7, 2005.

10 IV. Qualified Immunity

11 In the alternative, Defendant claims that he is entitled to  
12 summary judgment based on qualified immunity.

13 The defense of qualified immunity protects "government  
14 officials . . . from liability for civil damages insofar as their  
15 conduct does not violate clearly established statutory or  
16 constitutional rights of which a reasonable person would have  
17 known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982). The  
18 threshold question in qualified immunity analysis is: "Taken in  
19 the light most favorable to the party asserting the injury, do the  
20 facts alleged show the officer's conduct violated a constitutional  
21 right?" Saucier v. Katz, 533 U.S. 194, 201 (2001). A court  
22 considering a claim of qualified immunity must determine whether  
23 the plaintiff has alleged the deprivation of an actual  
24 constitutional right and whether such right was "clearly  
25 established." Pearson v. Callahan, 555 U.S. 223, 129 S. Ct. 808,  
26 818 (2009) (overruling the sequence of the two-part test that  
27 required determination of a deprivation first and then whether such  
28 right was clearly established, as required by Saucier and holding

1 that court may exercise its discretion in deciding which prong to  
2 address first, in light of the particular circumstances of each  
3 case). Where there is no clearly established law that certain  
4 conduct constitutes a constitutional violation, the defendant  
5 cannot be on notice that such conduct is unlawful. Rodis v. City  
6 and County of S.F., 558 F.3d 964, 970-71 (9th Cir. 2009). The  
7 relevant, dispositive inquiry in determining whether a right is  
8 clearly established is whether it would be clear to a reasonable  
9 officer that his conduct was unlawful in the situation he  
10 confronted. Saucier, 533 U.S. at 202.

11 "[T]he prohibition against retaliatory punishment is 'clearly  
12 established law' in the Ninth Circuit, for qualified immunity  
13 purposes." Pratt, 65 F.3d at 806 & n.4. Here, under the second  
14 prong of Saucier, the constitutional violation of which Plaintiff  
15 complains is "clearly established."

16 With respect to Plaintiff's claims that Defendant deprived him  
17 of clean clothing, filed fabricated reports, and conducted a  
18 harassing cell search, the Court has found that Defendant's actions  
19 do not rise to the level of a constitutional violation. However,  
20 even if Plaintiff's rights had been violated, Defendant is entitled  
21 to qualified immunity because a reasonable officer in Defendant's  
22 position would have believed that his actions were lawful in the  
23 circumstances he confronted. First, a reasonable officer in  
24 Defendant's position would not have believed that denying Plaintiff  
25 clean clothing amounted to retaliation for filing a 602 appeal  
26 because the August 8, 2005 602 appeal was filed after the alleged  
27 deprivation. Second, officers may conduct random cell searches in  
28 order to maintain security at the prison. See Cal. Code Regs. tit.  
15, § 3287. Part of Defendant's duties was to train officers on

1 how to conduct such searches properly. Consequently, because  
2 Defendant was following CDCR policy and carrying out his official  
3 duties, a reasonable officer in Defendant's position would have  
4 believed that searching Plaintiff's cell was lawful. Finally,  
5 Defendant drafted the CDC 128-B report and the two RVRs as part of  
6 his duties as a correctional officer in accordance with Title 15 of  
7 the California Code of Regulations, namely § 3005(a)-(b), which  
8 allows prison staff to discipline inmates for failing to comply  
9 with orders, and § 3005(d)(1), which forbids inmates from  
10 threatening staff. Because Defendant was following procedure and  
11 carrying out his duties, a reasonable officer in his position would  
12 have believed that his actions were lawful. In sum, Defendant is  
13 entitled to qualified immunity with respect to Plaintiff's claims  
14 that Defendant retaliated against him by depriving him of clothing,  
15 filing fabricated reports against him, and conducting a harassing  
16 search of his cell.

17 However, with respect to the September 7, 2005 threat, a  
18 reasonable officer in Defendant's position would not have thought  
19 it was lawful to threaten to make an inmate's stay at a prison  
20 "difficult [and] uncomfortable" in retaliation for filing a  
21 grievance in which that officer was named. Accordingly, Defendant  
22 is not entitled to qualified immunity as to Plaintiff's retaliation  
23 claim stemming from the September 7, 2005 threat.

24 CONCLUSION

25 For the foregoing reasons,

26 1. Defendant's motion for summary judgment (docket no. 13)  
27 is DENIED as to Plaintiff's retaliation claim to the extent it is  
28 based on Defendant's September 7, 2005 threat and GRANTED in all

United States District Court  
For the Northern District of California

1 other respects.

2       2. The Northern District of California has established a Pro  
3 Se Prisoner Settlement Program. Certain prisoner civil rights  
4 cases may be referred to a magistrate judge for a settlement  
5 conference. The Court finds that a referral is in order now that  
6 one part of Plaintiff's retaliation claim has survived summary  
7 judgment. Thus, this case is REFERRED to Magistrate Judge Vadas  
8 for a settlement conference.

9           The conference shall take place within one-hundred-twenty  
10 (120) days of the date of this Order, or as soon thereafter as is  
11 convenient to the magistrate judge's calendar. Magistrate Judge  
12 Vadas shall coordinate a time and date for the conference with all  
13 interested parties and/or their representatives and, within ten  
14 (10) days after the conclusion of the conference, file with the  
15 Court a report regarding the conference.

16           The Clerk shall provide a copy of this Order, and copies of  
17 documents from the court file that are not accessible  
18 electronically, to Magistrate Judge Vadas. The Clerk shall also  
19 send a copy of this Order to the parties.

20       3. The Clerk shall prepare an Order for Pretrial  
21 Preparation, setting the case for a pretrial conference and a  
22 three-day jury trial.

23       4. This Order terminates Docket no. 13.

24           IT IS SO ORDERED.

25           Dated: 8/9/2011

  
\_\_\_\_\_  
CLAUDIA WILKEN

26           UNITED STATES DISTRICT JUDGE

UNITED STATES DISTRICT COURT  
FOR THE  
NORTHERN DISTRICT OF CALIFORNIA

RUBEN ODELL BOULWARE,

Case Number: CV09-02792 CW

Plaintiff,

## **CERTIFICATE OF SERVICE**

D M DUNSTAN et al,

Defendant.

I, the undersigned, hereby certify that I am an employee in the Office of the Clerk, U.S. District Court, Northern District of California.

That on August 9, 2011, I SERVED a true and correct copy(ies) of the attached, by placing said copy(ies) in a postage paid envelope addressed to the person(s) hereinafter listed, by depositing said envelope in the U.S. Mail, or by placing said copy(ies) into an inter-office delivery receptacle located in the Clerk's office.

Ruben Odell Boulware  
5558 Dairy Avenue  
Long Beach, CA 90805

Dated: August 9, 2011

Richard W. Wiekings, Clerk

By: Nikki Riley, Deputy Clerk